A survey and comparison of TV white space implementations in Japan, the Philippines, Singapore, the United Kingdom, and the United States

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Abstract

For improving the utilization of the television radio spectrum, different countries worldwide have been testing and implementing White Space Devices (WSDs) that make use of the Television White Space (TVWS). This paper compares the implementations, standards, and regulations of TVWS of different countries, particularly Singapore, the United Kingdom, the United States, Japan, and the Philippines. Comparisons on various points were made, mainly on the spectrum identification technology used, the classifications of their respective WSDs, the frequency range, bandwidth, and transmit power of operation, and the safety standards implemented. Having defined regulations for the use of TVWS would assure investors of the stability and the future of the technology. Furthermore, the commercialization and trials of TVWS to bridge gaps are also reported to show different use cases of TVWS for current and future deployment.

Keywords

Regulations, Standards, Television white space, White space devices.

1.Introduction

Around the world, people have never been more connected with each other than in the present, attributed to the rise of different wireless communication technologies. These technologies allow the exchange of information without the use of any physical medium. In wireless communications, a portion of the available spectrum resource should be allocated to transmit data. This spectrum is limited; therefore, adequate planning of these bands' allocation is essential so that the effects of congestion and interference by the different spectrum users may be reduced [1]. A recent report forecasts that Internet traffic can grow by over 26% [2] from mobile devices in parallel with the emergence of intelligent devices. This Internet traffic poses a challenge to improve wireless systems and provide Quality of Service (QoS) reliably. In addressing these challenges, Dynamic Spectrum Access (DSA) is seen as a solution to enhance spectrum management by using the physical layer using cognitive radio and avoiding the command-and-control regulations that limit spectrum availability [3].

While there is a scarcity in the spectrum available for allocation, their utilization is low. Except for the overcrowded cellular network bands, there is a very low occupancy in a significant amount of the spectrum all the time [7, 8]. For example, according to [4], the

Various national governments have made their radio spectrum regulations to control the spectrum's planning and allocation [4]. To further enhance the efficiency of the spectrum utilization, establishment of regulations should be necessary. Previously, these governments handed out exclusive licenses for the sole use of a particular frequency band for a specific purpose. Recently, the use of the "license-exempt" spectrum, or the frequency bands not granted exclusive licenses, has been encouraged, bringing about innovations in wireless technologies, which now carry most of the Internet [4]. The migration of the television broadcast from analog to digital has opened up discussions to utilize the idle spectrum efficiently. The Federal Communications Commission (FCC) ruling has encouraged the unlicensed use of the TV bands [5] to reduce spectrum scarcity. Likewise, regulators begin to authorize the opportunistic access to these bands that follows the emergence of standards [6].

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frequency allocations from 30 MHz to 300 GHz are fully assigned in the United States. However, the spectrum utilization rate of the frequencies assigned has an average spectrum utility of 1% from 30 MHz to 2.7 GHz in the United States. Similarly, in Singapore, the average spectrum utility is only about 6.5%, from 30 MHz to 7 GHz. Both countries' spectrum efficiency can be considered low. Technologies that take advantage of the television white space (TVWS) have been designed to utilize these available spectrum bands fully. TVWSs, or merely white spaces, are portions of the radio frequency band that had been not fully maximized or not used all the time [9]. TVWS, particularly those occupying the Very-High Frequency (VHF) and Ultrahigh (UHF) frequency bands, has a considerable advantage in terms of propagation distance [10]. Using TVWS, its properties can fully be taken advantage of, such as covering longer communication distances and better obstacle penetration [4]. With the advantages mentioned above, TVWS technology can be seen as a potential solution to different problems emerging in wireless communication technology.

While communications systems and standards have been developed to use TVWS [11–17], but rollouts have been few, like those in the United Kingdom (UK) [18–20], the United States (US), Singapore [21,22], the Philippines [23, 24] and have not been compared. This paper aims to compare the implementations of

TVWS among different nations, particularly in Singapore, the United Kingdom, the United States, Japan, and the Philippines. Moreover, Section 2 discusses the methods and approaches the authors have taken to acquire the needed data. Section 3 is the discussion for each part of the comparison table. Additionally, reported commercialization and recent trials and techniques simulation are discussed, and Section 4 concludes this work.

2.Methods

In this work, the authors have looked for sources, particularly books, regulations, reports, and other technical documents, that would contain information regarding the different implementations of TVWS in the countries of interest. The language barrier for references not available in English and the lack of more technical literature have proved to be detrimental to the conciseness of this paper. Furthermore, to compare the different usage for each country of interest, the authors gathered news articles and government websites that report the trials and implementation of TVWS with a different usage of the bands. Document selection was made through database searches. Figure 1 shows a Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA) diagram for the document selection processes.

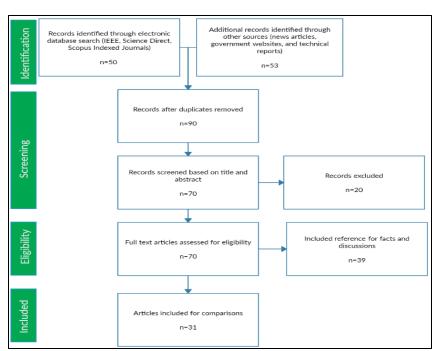


Figure 1 PRISMA Diagram for article screening

Search strategies were used to limit the search results in both electronic databases and news sources. The authors extracted information from the documents and determine the relevance of the article based on the reports. Moreover, the comparison between information is projected in a table to assess relevant features. Articles have been limited based on the regulations and standards of the selected countries. However, recent relevant articles have been selected with less than five years from publication to have an survey of up-to-date techniques commercialization. Selected articles show different use cases of TVWS.

3. Results and discussions

The section presents the similarities and differences between the implementations of the countries of interest in this paper. Comparisons are made based on the following criteria: spectrum identification, classification of white space device, white space frequency rage, channel bandwidth, transmission power, transmission power, and safety standards for equipment (see *Table 1*). This section also includes a brief introduction to the regulatory body of each country. The inclusion of recent commercialization and trials is presented in the last part of this section.

3.1 Regulatory body 3.1.1 Singapore, IMDA

Singapore is one of the most active proponents of the use of TVWS. In June 2014, the authority board, then known as Info-Communications Development Authority (IDA), has released a regulatory framework for TVWS [25]. In October 2016, the current authority board in Singapore, Infocomm Media Development Authority (IMDA), had published the technical standards for TVWS equipment [26], alongside the Telecommunications Standards Advisory Committee (TSAC).

3.1.2The United Kingdom, Ofcom

In 2007, Office of Communications (Ofcom), the United Kingdom's regulating body, proposed using unlicensed devices in the interleaved spectrum of TV bands. Following this, in 2009, they have released consultation and statement reports. These reports contained the proposals and how to determine the necessary parameters of White Space Devices (WSD) to operate on the TV spectrum without interfering with the licensed users [4].

3.1.3The United States, FCC

The regulatory body for the United States, the FCC, is the first in the world to propose that the unused TV spectrum bands be available for the use of unlicensed devices. In 2016, the commission released its first report and order to operate these unlicensed devices in the TV band. The second report and order, which determined many details for the unlicensed TVWS operation, was released two years after, in 2008 [4]. 3.1.4Japan, MIC

Japan's regulatory body for TVWS is the Ministry of Information and Communications (MIC). In 2014, MIC organized a field experiment for the National Institute of Information and Communications (NICT) and Hitachi Koksuai Electric Inc. [27].

3.1.5The Philippines, DICT, NTC

The Philippines, through the Department of Science and Technology Information and Communications Technology Office (DOST-ICTO), aimed to provide various public places in the country with a connection to the Internet. It was seen that TVWS is one of the technologies that would result in an increase in connectivity in the country [24]. In 2015, the Department of Information and Communication Technology took the lead implementing agency's role regarding ICT, previously held by the ICTO. The creation of this new national department has abolished the ICTO [28].

While the Department of Information and Communications Technology (DICT) is the overall government department that sees through the country's ICT sector, the National Telecommunications Commission (NTC), an attached agency of the DICT, is responsible for the supervision, adjudication, and control of all the telecommunication services in the country [29]. In 2017, the commission released a Memorandum Circular (MC) regarding the use of TV broadcast channels unassigned and unused for secondary users [30]. This MC regulates the said TV broadcast channels for the utilization of TVWS technology.

3.2Spectrum identification

As previously mentioned, the utilization of the available spectrum is low. With TVWS, the primary goal is to more efficiently utilize the spectrum without interfering or causing interferences to licensed users. With that goal in mind, the regulatory bodies have considered three methods to ensure that interference does not occur: beacons, spectrum sensing [31–33], and geolocation database [34].

In the beacon method, TVWS devices can only transmit after having received a control signal. This signal contains information about the vacant channels within their corresponding service areas. However, for this method, beacon infrastructures, which need to be maintained and operated, must be in place.

WSDs equipped with spectrum sensing can automatically detect unused channels in the spectrum. Using sensing algorithms, the WSD can pick up signals from particular channels, and if it picks up a signal, it avoids transmitting using that channel.

When a WSD queries a Geolocation Database (GLDB) in a given location, it receives information, such as the transmit power, for the possible channels at that particular time and place [35]. Although this method is associated with some issues [34], it addresses the most significant problem that the other two approaches have, the hidden node problem, wherein a WSD might begin transmission on an occupied channel when an obstacle between the WSD and a primary user exists [34].

3.2.1Singapore

Singapore's IMDA has mandated that queries to the GLDB be the primary approach for determining channel availability and power levels [25]. However, Spectrum sensing can be used as a corresponding method, as long as there is no interference given to other users. The WSDB, once receiving the device parameters of the querying device, shall respond with the operational parameters that the WSD uses to configure its transmissions in TVWS operation [26].

3.2.2The united kingdom

Based on Ofcom's initial consultation and statement reports, a White Space Database (WSDB) is deemed more important than the other methods mentioned for short to medium term. Using WSDB, determining the technical parameters needed by WSDs to utilize the TV band without interfering with the licensed users would be optimized. Spectrum sensing is allowed as well, provided that the WSD meets particular conditions for sensing parameters. The WSDB contains calculations of the frequency and power restrictions that apply to the interference from WSDs to Digital Terrestrial Television (DTT). Ofcom provides these calculations. Relevant changes to the planning of DTT or other services trigger Ofcom to provide updates to the information contained in the WSDB, expected to occur once or twice a year. Geolocated Program Making and Special Events (PMSE) assignments are also provided to the WSDB, with updates of this information scheduled every 3 hours. Of com may also provide unscheduled updates to the WSDB, triggered by the interference management process [27].

3.2.3The united states

The FCC uses geolocation and database access for determining channel availability for an unlicensed device. WSDs may use spectrum sensing as well. WSDs that utilize spectrum sensing must comply with some rules, such as demonstrating a high compliance level that the operations must not produce harmful interference [36]. The geolocation capability of fixed and Mode II devices must have an accuracy of +/- 50 meters of the geographic coordinate. If an installed fixed device has its coordinates already provided during instalment, geolocation capability is not needed. Personal devices activated from the power-off condition must always provide and register their geographic position. Fixed devices must update their database daily at the least, while personal/portable devices must verify their location at least once every minute. Also, a Mode II device is always required to monitor its position once every minute if it moves more than 100 meters [36] and must redetermine channel availability [4].

3.2.4Japan

Japan has developed its WSDBs, basing on the TVWS standards of Ofcom and FCC. These WSDBs successfully passed all the required tests and were therefore included in the list of the qualified databases for the Ofcom TV white space. NICT's database systems are composed of two servers: the database and the application server. The former manages all the datasets that are relevant to the licensed users and the geographical locations. On the other hand, the latter handles the calculation of necessary data, all interactions to the external interfaces that are relevant, and the logging of all events [27].

3.2.5The Philippines

To operate TVWS equipment without interfering with actual TV broadcastings, the ICTO has seen the need for a WSDB to analyze the available TV channels in different locations. Japan's NICT, meanwhile, has been developing WSDBs that comply with the regulations of various countries. With this in mind, the ICTO and NICT signed a Memorandum of Understanding in March 2015, with NICT providing TVWS technologies, particularly WSDB, to ICTO [37].

Issues have arisen, however, on who should operate the WSDB. With no resolution to these issues, the operating channels of WSDs were then "hardcoded" based on the channels given by the NTC [38].

Table 1 Comparison of TVWS implementations

	Singapor	re		ited Kingdom		ited States	Japan		The Phili	ppines
Regulatory body	IMDA		Ofcom		FCC		MIC		DICT NTC	
Website	_	w.imda.gov.sg/	-	vw.ofcom.org.uk/	_	ww.fcc.gov/	-	ele.soumu.go.jp	https://dict. http://ntc.go	ov.ph/
Spectrum	GLDB [25]	GLDB [4	., 27]	GLDB [3	36] 1, Sensing [36]	GLDB [27]		GLDB* [3	7] I channel [38
Identification Whitespace		Fixed [25]			Fixed [36				Base Statio	_
devices	Master		_			*	Master	T A / T	- Dase Statio	11 [37]
ue vices	[25]	Mode II [25]	Master WSD [4]	Type A/Type B [4]	Mode I [36]	WSD[27] Slave	Type A/Type B		
			[4]				WSD[27]			
	Slave [25]	Mode I [25]	Slave WSD [4]	-	Mode II	[36]	[40]	m/Digital System /Mobile Device	CPE [39]	
WS Frequency	174-188 [2	26]	470-606		54-60				470-698 [4	3]
Range (MHz) See section 3.4 for discussion	195-202 209-230 470-534 614-710		614-782 470-606 614-782 [4]		76-88 174-216 470-512 512-602					
	718-742 750-774		(see Tabl	e 3 in Section 3.4)	620-698 512-602		470-790 [27]			
	790-806				602-608 614-620 620-698 [27] (see <i>Tab</i> .	de 4 in Section 3.4)	470-710 [42]			
Channel Bandwidth (MHz)	7 (VHF) 8 (UHF)		8 [4, 27]		6 [4, 36]		8 [27] 6 for IEEE 80)2.11af [4]	6	
Transmission Power	Fixed	4 W (36 dBm) [26]		Master Slave WSD WSD [4] [4]	Fixed	1 W to 4W [27, 36]	2.9 W based o 802.22 [27]	on trial of IEEE	Base station	28 dBm [43]
	Mode II	100 mW (20 dBm) [26]	Type A [4]	Maximum of 4 W (36 dBm); Power base in operating	Mode II	100 mW or 40 mW [27, 36]	based on a tri 802.11af [27]		СРЕ	26 dBm [43]
	Mode I	100 mW (20 dBm) [26]	Type B [4]	channel (see <i>Table-3</i> and <i>Table 4</i>) [27]	Mode I	100 mW or 40 mW [27, 36]	10 mW and 5 10 mW to 130	0 mW [40] 0 mW [41]		
Contour Mapping			Geograpl by WSD	nical Pixels computed B [4]		for digital TV], F(50,50) analog ls [4]	Geographical by WSDB [27	Pixels computed 7]		
					_		Radio Stat Procedure R No. 15 of th Committee of	ules (Regulation e Radio Control f 1950) [44]		
Safety Standards for Equipment (e.g.,	ETSI EN 3 IEC CISPI IEC 60950 IEC 62368	-1	TR 100 0 TR 100 0		Regulation 15 subpa KDB 410	5721	Based on FCC RF 7545 for V [27]	C and Ofcom [27] WSDB access		
Electromagneti c compatibility and Radio Spectrum Matters)					D01 v03 ANSI C6	[46] 3.10-2013 [46]				
IEEE 802.11af (Wi-Fi TVWS)	√		√[27]		√[47]	√[27]		Trial only	
IEEE 802.15.4m (WPAN)	√		√[4]		√[4]		√[4]		-	
IEEE 802.22 (WRAN)	-		√[27]		√[27]	√[27]		Trial only	

3.3White space Devices

3.3.1Singapore

WSDs are classified into three types in Singapore: the Fixed WSD, Mode II WSD, and Mode I WSD [25]. These devices could also be categorized as either Master or Client WSD. A Master WSD could either be a Fixed or Mode II WSD, while a Client WSD is the Mode I WSD. The Fixed WSD transmits and receives

at a fixed location. It chooses a channel to occupy by querying the GLDB. Like the Fixed WSD, the Mode II WSD also decides a channel to use by probing the GLDB. The difference is that the Mode II WSD is portable. TVWS networks must have at least one Fixed WSD or Mode II WSD at any given time. However, the portable Mode I WSD requires a Fixed WSD or a Mode II WSD. It does not access the GLDB

but instead chooses a channel where it operates through the Fixed or Mode II WSD.

Figure 2 describes how a master and client network [48] operates. Only a master device (either Fixed or

Mode II device) can access the database in this network. The master device provides the client device (Mode I device) with a list of available channels.

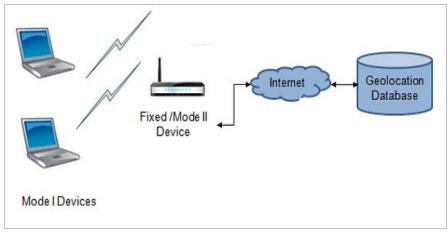


Figure 2 IMDA TVWS network topology [48]

3.3.2The United Kingdom

Ofcom classified their unlicensed devices into two types, namely the Master WSDs and the Slave WSDs. Master WSDs are devices with direct communication links to Ofcom to access a qualifying WSDB. In contrast, Slave WSDs do not have a connection to Ofcom or any WSDB. They depend on Master WSDs to acquire the information needed for operation, such as the frequency and the power parameters [27].

WSDs can also be categorized based on device type, either Type A or Type B. Type A devices are either master or slave WSDs that are purposely designed for fixed use only. These devices are usually the network base stations or the consumer premises equipment. Meanwhile, a Type B device can also be a master or slave WSD. However, it is expected to be mobile or not fixed in a specific location [27]. Type A devices can have integral, dedicated, or extended antennas, while type B devices have only integral or dedicated antennas, with no support for external antennas [27].

WSDs can also be classified based on their Adjacent Channel Leakage Ratios (ACLR). ACLR can be used to determine the limits of out-of-block emissions (spectral leakage) of a WSD using Equation 1.

$$P_{\text{OOB(dBm/(100kHz))}}$$

$$\leq \max \left\{ P_{\text{IB(dBm/(8MHz))}} - \text{ACLR}_{(dB)}, -84 \right\}$$
(1)

Where $P_{\rm IB}$ is the in-block Effective Isotropic Radiated Power (EIRP) over 8 MHz, the out-of-block EIRP spectral density $P_{\rm OOB}$ can be determined [27]. Consequently, the WSDB can better provide the operating parameters of WSDs, given the type of device and the emission class. *Table 2* shows the ACLR for each class. If the WSD does not provide class information, the device is assigned to class 5. Class 5 is the default class for WSD [4].

Figure 3 shows the generic framework of TVWS by Ofcom. The Master WSD first obtains the available WSDB list from Ofcom via the Internet. The Master WSD then inquires the list of free TV channels, together with its power limits, based on its location and device parameters, to the WSDB. The WSDB then responds by providing the necessary parameters for operations. The WSDB computes these parameters based on the data provided by Ofcom [4].

Table 2 Classification by adjacent channel

Where P_{OOB} falls within	ACLR (dB)				
the <i>n</i> th adjacent DTT	Class 1	Class 2	Class 3	Class 4	Class 5
n = +/-1	74	74	64	54	43
n = +/-2	79	74	74	64	53
$n \ge 3+/-1$	84	74	84	74	64

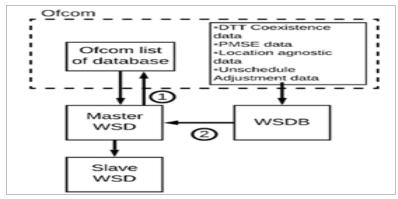


Figure 3 Ofcom TVWS Framework [4]

3.3.3The United States

The FCC has two types of unlicensed devices: the fixed device and personal/portable device. There are two main differences between the two: the operating locations and the operating power. Fixed devices have higher power requirements compared personal/portable devices. In operating locations, a fixed device, as its name implies, simply works in a fixed position. Meanwhile, personal or portable devices' operational site is based on a user's location or mobility [36]. Personal devices can be further categorized into two types [36] or three types [4]. As stated in [36], these two types are Mode I and Mode II. Meanwhile, as stated in [4], the third category type of personal devices is sensing-only.

Fixed devices can use an external antenna with a maximum height of 30 meters above the ground. Furthermore, installing fixed devices is not allowed at a site where the ground Height above the Average Terrain (HAAT) exceeds 250 meters [36].

A Mode I device does not require the use of a GLDB. This device depends on either fixed or Mode II devices to acquire the list of available channels. It does not initiate the formation of the network, nor does it provide a list of available channels to another device [36]. In contrast, a Mode II device can access and utilize GLDB. It can access the GLDB either directly through an Internet connection or by connecting to either a fixed or a Mode II device with access to the Internet.

Additionally, a Mode II device can become a member of a network it initiates and creates. Its operation in this system includes selecting its channel, exchanging information by transmitting or receiving to or from one or more fixed or personal/portable devices. Lastly, a Mode II device can list channels available for a Mode I device [36] to use. A unique signal must be received once every minute by Mode I devices from either fixed or Mode II devices. This unique signal provides the device with a list of currently available channels [27]. Figure 4 shows the process discussed above. The contents of FCC WSDB are stated in FCC CFR part 15 subpart H.

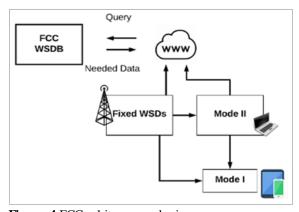


Figure 4 FCC white space devices

All WSDs must sense Advanced Television Systems Committee (ATSC) (digital) TV, NTSC (analog) TV, and wireless microphone signals within certain thresholds. For ATSC TV signals, the detection threshold must be -114 dBm averaged over 6 MHz bandwidth. On the other hand, for NTSC TV signals, the detection threshold is -114 dBm, averaged over 100 kHz bandwidth. Lastly, for low-power auxiliary and wireless microphone signals, the signal threshold is -107 dBm, averaged over 200 kHz bandwidth. Co-channel operation is prohibited for Fixed WSDs if low power auxiliary stations present in the database operate within 1 km [27].

3.3.4Japan

The trials for TVWS technology conducted by the NICT in London in 2014 have used WSDs based on the standards of Ofcom. In this case, classifications for WSDs used by the NICT are similar to the UK, which are the Master WSD and Slave WSD. These devices can also be classified based on either Type A or Type B. These WSDs may also be classified based on emission class according European to Telecommunications Standards Institute (ETSI) specifications [27]. Besides this way, WSDs can also be classified as either analog or digital [40] or as fixed or mobile [40].

3.3.5The Philippines

During the initial pilot trials of TVWS in the country, base stations and CPEs were set up [39]. The base stations act as the master devices, with the CPEs as the client devices. These trials' setup is based on the IEEE 802.22 standard for Wireless Regional Area Network [49].

One of the trials, done as an emergency response to an earthquake, had a one base station setup with three CPEs, as illustrated in *Figure 5*.

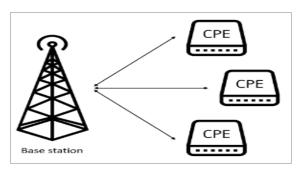


Figure 5 TVWS trial setup [4]

3.4WS frequency range 3.4.1Singapore

WSDs are allowed to operate on a wide range of frequencies in both the VHF band and the UHF band. After the transition from analog to digital television, some channels not previously allocated for TVWS are available for TVWS consumption. Some of the current

channels used by TVWS are allotted for other usages [26]. Currently, three channels in the VHF band and twenty-one channels in the UHF band are available for TVWS. Once the transition occurs, six channels and eighteen channels are available from the VHF and UHF bands, respectively.

3.4.2The United Kingdom

Ofcom WSD devices can operate on the white space frequencies from 470 MHz to 606 MHz or the TV channels from 21 to 37. The devices can also function from 614 MHz to 782 MHz or TV channels from 39 to 59. Ofcom has disallowed the operation of all WSDs in channel 38 to protect the PMSE [4]. *Table 3* shows the allowed channels for WSD of Ofcom.

Table 3 Allowable white space frequency

Frequency (MHz)	Channel
470-606	21-37
614-782	39-59
470-606	21-37
614-782	39-59
	470-606 614-782 470-606

3.4.3The United States

Fixed devices can occupy any white space frequency [36] except channels 3, 4, and 37 [4]. However, fixed devices are not allowed to operate above 512 MHz (above TV channel 20) if there are adjacent channels to occupied TV channels within the range [36]. Furthermore, Fixed WSDs in metropolitan areas cannot operate co-channel or adjacent channels in channels operated by portable land mobile radio systems (PLMRSs) [27].

However, personal or portable devices can operate in frequencies 512-602 MHz or TV channels from 21 to 36 and 614 MHz-698 MHz, or TV channels from 38 to 51 [36]. *Table 4* shows the allowed channels for both WSDs.

Table 4 Allowable white space frequency

WSD	Frequency	Channel
Fixed Devices	54-60	2
[27]	76-88	5-6
	174-216	7-13
	470-512	14-20
	512-602	21-35
	620-698	39-51
ersonal/Portable	512-602	21-35
Permitted [27]	602-608	36
	614-620	38
	620-698	39-51

3.4.4Japan

As described in [27], NICT was able to comply with Ofcom's white space frequency range. Furthermore,

the trials of NICT in 2014 showed that the regulatory body could use frequencies from 470 MHz to 790 MHz. As stated in [42], TVWS in Japan can access the frequencies 470 MHz to 710 MHz.

3.4.5The Philippines

Not all channels in the UHF band are available for use by TVWS technology in the Philippines. Specifically, only the UHF band below 700 MHz (470-698 MHz) is available for TVWS consumption [43].

3.5Bandwidth

The bandwidth from each country depends on each regulatory body's implementation, with most having bandwidths of 6 or 8 MHz. For Japan, the bandwidth can be observed to be at 6 MHz and 8 MHz. The trial done in London in 2014 has used a bandwidth of 8 MHz. On the other hand, the experiments held in Tono City, Iwate, Japan, used a bandwidth of 6 MHz [27].

3.6Transmission power 3.6.1Singapore

For the Fixed WSD, the limit for transmission power is 4 W. For a Power Spectral Density (PSD) of 100 kHz, transmission power should not exceed 17.5 dBm EIRP when transmitting in a channel with 7 MHz (VHF), or 17 dBm EIRP when transmitting in a channel with 8 MHz (UHF) [26].

The transmission power for a portable WSD (Mode I and Mode II) is limited to 100 mW. For a PSD of 100 kHz, the transmission power when operating in VHF is limited to 1.55 dBm EIRP and a limit of 0.97 dBm EIRP when operating in the UHF bands [26].

3.6.2The United Kingdom

The determination of the maximum EIRP limits of a WSD is dependent on each frequency located in a geographic pixel on the current location where the WSD is. A geographic pixel is the country's division into $100 \text{ m} \times 100 \text{ m}$ squares or pixels. In this situation, the United Kingdom is divided into over 20 million pixels [4].

The computation of EIRP limits is split between Ofcom and the WSDB. Ofcom computes for the maximum EIRP limits based on the protection of DTT services, cross-border DTT services, PSME operating in channel 38, and services below 470 MHz and above 790 MHz. If ad-hoc interference issues occur, Ofcom gets in charge of the unscheduled adjustments for the EIRP limit [4].

The WSDB, on the other hand, is responsible for computing the maximum EIRP limits based on the

protection of PMSE and gathering all calculated values of EIRP limits, including the uncertainty in the location of the WSD [4].

The first step for computing the maximum in-band EIRP for the master WSD is to send its horizontal location (x, y) and location uncertainty (Δx , Δy). The WSDB, knowing the location of the master WSD, defines a set of 100 m x 100 m geographic pixels that cover the area of the WSD. The pixels defined by the WSDB are called candidate pixels. Following this, the WSDB looks up the power limits for each candidate pixel. The power limits are also based on the emission class and the antenna height of the master WSD. Finally, the computed EIRP limit value is the lowest EIRP limit for each available channel for the entire candidate pixels [4].

The location within the coverage of the master WSD and the defined geographical pixels by the WSDB are needed to be determined first to compute for the maximum in-band EIRP of a slave WSD. The WSDB then does a lookup, similar to the case of a master WSD, and the WSDB bases the search on the protection of DTT per available TV channel. The information provided by Ofcom set the power limits. This information depends on the emission class of the slave WSD and its antenna height [4]. *Table 5* and *Table 6* show each channel and its maximum power limit for both types of devices.

3.6.3The United States

The maximum transmit power of fixed WSDs is a maximum EIRP of 4 W. Antennas with a gain of above 6 dBi must reduce the transmit power for EIRP not to exceed 4 W [27].

In contrast, the maximum EIRP for personal or portable devices is 100 mW or 20 dBm with a 0 dBi antenna gain. However, if the personal/portable device operates adjacent to a TV station or license station, the maximum EIRP is limited to 40 mW. When possible, power should generally be adjusted to less than the maximum power permitted [27].

A level below 55 dB of the operating channel is the restriction for out-of-band (OOB) emission for all WSDs operating in the first adjacent channel; additionally, the measurement of OOB is for a 100 kHz bandwidth [27].

Fixed devices have power spectral density limits of 16.7 mW (12.2 dBm). Meanwhile, the threshold for personal/portable devices is 1.67 mW (2.2 dBm). Furthermore, personal/portable devices operating in

the adjacent channels have a limit of 0.7 mW (-1.8 dBm). As with the OOB emissions, the power spectral

density value measurement is for a 100 kHz bandwidth

Table 5 Maximum power in dBm limits for type A devices [27]

Channels	Class 1	Class 2	Class 3	Class 4	Class 5
21	30	30	20	10	-1
22	35	30	30	20	9
23	36	30	30	30	20
24	36	36	36	36	30
34	36	36	34	34	22
35	33	33	25	25	12
36	29	22	25	15	1
37	24	21	15	5	-9
38	-	-	-	-	-
39	24	21	15	5	-9
40	29	22	25	15	1
41	33	30	25	25	12
42	36	36	34	34	22

3.6.4Japan

The experiment conducted by Japan in Tono City, Iwate prefecture, in 2013 involves the use of IEEE 802.22 and IEEE 802.11af. The trial investigates the coexistence of the 802.22 and 802.11af standards. 802.22 providing a long-distance backhaul link, with IEEE 802.11af expanding the wireless access area supplied by the backhaul link. The experiment deployed radio equipment for a long-range backhaul link, from Tono City to Takashimizu and Sadato, with Tono city serving as the center. The distance from the Tono city to Takashimizu and from Takashimizu to Sadato is 6.3 km and 12.7 km, respectively. The experiment shows that IEEE 802.22 requires 2.9 W in a 300 m ground height and 20 m antenna height for the multihop networking. Meanwhile, IEEE 802.11af requires 0.97 W for a 710 m ground height and 12 m antenna height [27].

As stated in [41], antenna power is based on the bandwidth used by the WSD for broadcasting. A full segment type, occupying 5.7 MHz, can have a power of 10 mW to 130 mW, depending on certain conditions such as the radius or distance separation and causing interference to adjacent channels [41]. With 468 kHz bandwidth, the one segment type only has a maximum antenna power of 50 mW. Based on [40], transmit power is based on the type of system or method used. For the analog method, 10 mW of power can be used, while 50 mW can be used for the digital method.

3.6.5The Philippines

For the base station, a minimum RF transmit power of +28 dBm is required. CPEs, on the other hand, have a lower minimum transmit power requirement, which is +26 dBm [43].

Table 6 Maximum power limits in dBm for Type B devices [27]

	Class 1	Class 2	Class 3	Class 4	Class 5
21	30	30	20	10	-1
22	35	30	30	20	9
23	36	30	30	30	20
24	36	36	36	36	30
34	36	36	31	31	22
35	30	30	22	22	12
36	26	22	22	12	1
37	21	21	12	2	-9
38	-	-	-	-	-
39	21	21	12	2	-9
40	26	22	22	12	1
41	30	30	22	22	12
42	36	36	31	31	22

3.7Safety standards

Table 1 shows some of the safety standards adopted by each of the regulatory bodies. Each manual contains the required operating procedures or parameters' value set by each regulatory agency to operate in its governing country. These standards need to be compiled by any seller, researcher, or entity involved in the operation of TVWS.

3.7.1Singapore

The WSDs used are tested based on electromagnetic compatibility (EMC) emissions and electrical safety. Limits for EMC emissions are defined in ETSI EN 301 489-1, which explains the EMC standards requirement for radio equipment and services, or in IEC CISPR 32, which identifies the EMC standards requirement for multimedia equipment. The standards for electrical safety, on the other hand, are defined in the IEC

60950-1, setting the criteria for the safety of information technology, or IEC 62368-1, defining the standards for audio/video and information and communication technology equipment [26].

3.7.2The United Kingdom

TR 100 028-1 and TR 100 028-2 are two parts of the technical report with the title of "Electromagnetic compatibility and Radio spectrum Matters "; Uncertainties of mobile radio equipment characteristics." The technical report references relevant standards containing the methods for calculating measurement uncertainty for assessing radio equipment performance [45]. *Table 7* shows a recent list of companies that commercializes TVWS in different countries.

Table 7 Commercialization and Application of TVWS

Company	Application	Improvements	Locations	
NuRan/ Globe [50]	Wireless backhaul	Alternative backhaul trial	Trials in the Philippines	
AMMBR [51]	Broadband	TVWS with blockchain	Trials in the US, UK, and	
		capable routers	Europe	
Tilson and Microsoft [52]	Broadband	Airband initiative of Microsoft	Rural parts of America	
ARK and Microsoft [53]	Broadband and Over-the-top (OTT)	Coexistence of ATSC 3.0 and TVWS	Trials in Texas	
Whizspace [54]	Unmanned drones for monitoring	Real-time video transmission	Singapore	
Watch Communications	Broadband	4G/5G solution combined	Rural areas Ohio and	
[55]		with TVWS	Kentucky	
RADWIN [56]	Broadband	Point to Multipoint Solution (PtMP)	US and UK	
Red Technologies [57]	GLDB	Database administrator	Canada	
Redline and Fibairo [58]	Broadband	Internet Service Provider	Commercial rural	
		(ISP) network Rollout	communities in England	

3.7.3The United States

FCC CFR 47 part 15 subpart h is a section of "Rules and Regulations for Title 47" found on the FCC's website. Part 15 section is for radio frequency devices, and subpart H is for white space devices. Subpart H contains definitions of white space devices, methods such as interference avoidance, and other needed operation conditions.

KDB 416721 D01 v03, or the "Certifications Test Procedures for White Space Devices Authorized Under Subpart H of the Part 15 Rules," can also be found on the FCC's website. The purpose of this document is for the guidance for WSD measurements and validation procedures.

Lastly, the document ANSI C63.10-2013 contains the procedure for testing the compliance of unlicensed wireless transmitters.

3.7.4Japan

NICT's database is based on the published guidelines and specifications of Ofcom and FCC. NICT's database gives the calculated operational parameters for WSDs [27].

Another protocol followed by the WSD is the RFC 7545 or the Protocol to Access White-Space (PAWS). The Internet Engineering Task Force (IETF) provides this protocol, which defines the managing spectrum sharing using the databases and providing channel availability.

3.8 Commercialization of TVWS technology

In this section, the commercialization of TVWS is reported based on news articles and is compared based on the deployment type and use scenario. Most of the deployments are in the countries that already provided the regulations in the use of TVWS. Service providers

are partnering with companies that provide WSD elements and antennas and use TVWS as a solution. Use cases are typical to provide broadband access in rural areas [51,52,56,58]. On the other hand, TVWS was used for data transmission to transmit live footage captured by unmanned drones for island monitoring [54] since the TVWS bands have good propagation characteristics in challenging and long-distance terrains.

Improvements are also compared based on the combined technologies like the coexistence of ATSC 3.0 to provide OTT media services [53]. TVWS can also be used as an alternative backhaul for mobile communication [50,55], especially in rural areas with rough terrains that are hard to deploy fiber optics or microwave links, requiring Line-of-Sight to operate. In [57], the GLDB administrator was approved and can soon help ease the deployment of TVWS in the said country. Also, the comparison shows that different countries are already accepting the use of TVWS and provides a cost-effective solution with numerous application that improves existing wireless communication systems.

3.9Recent field trials and simulations of TVWS

Due to the demand for spectrum resources as wireless technologies emerge, the use of TVWS can be a potential solution to bridge the digital divide. The use of TVWS is not limited to providing broadband access and profitability. Challenges arise in the use of TVWS, such as interference to the primary users, as can be seen in Table 1, where the safest way to use TVWS is to use a GLDB. Hence, field trials have been reported to measure the spatial and temporal occupancies of VHF and UHF bands. A survey of occupancy measurement techniques has been reported in [7] that provided researchers with methods for quantifying available bands. Quantitative measurements of available whitespaces based on locations are also carried out to develop a GLDB for each location. In countries with the unregulated use of TVWS, trials and measurements are being reported to accelerate the regulations. Moreover, trials are being made to achieve policy reforms in these countries. Table 8 shows a comparison of recent trials, surveys, and methodology that helps improve the utilization of TVWS technology in different aspects.

Table 8 Schemes for improving TVWS applications

Techniques	Set-up	Potential Application
LTE using TVWS [59]	Measurement and trial	Policy reform and use of CCN
Protection Contour [60]	Calculations	Interference protection
Keep out of distance[61]	GLDB development	GLDB
BPLC+TVWS [62]	Simulation system	IoT Networks
TV Viewership Dynamics [63]	Measurement and propagation	Spectrum availability
WHOED ICAL	models	T 1 1 1' 4'
WISER [64]	Measurement and sensing	Indoor localization
M ISEN [65]	Measurement and Sensing	Indoor localization
LMMSE and OMP [66]	Channel Estimation	Standard Compliance
Tresholding 80% method (ITU-R) [67]	Measurement and assesment	Maritime Vehicular Communication
[68]	Survey	Applications of TVWS
[69]	Survey	Networking in TVWS
5G+HAP+TVWS[70]	Simulation system	Mobile Networks
Variation of approaches [71]	Measurement and Experiments	Systematic Approach

The method in [60] provided a calculation of the keep-out distance to avoid interference from the contour of the active TV broadcast of four different standards. Furthermore, this method was also utilized to develop a GLDB using calculated keep-out of distance around 1.6~2.52 km from the service contour of Primary User (PU) in rural areas in Cebu Philippines [61]. Measured occupancy of UHF Band (Band 71) was done in [59] to open up and opportunistically TVWS and uses the band for Long-Term Evolution (LTE) and develop Community-based Cellular Network (CCN). On the other hand, Broadband Power Line Communication

(BPLC) in conjunction with TVWS was simulated in [62] called a high throughput white BPLC with the use of BPLC for the broadband use specifically of IoT. The simulation shows a 29% increase with wider coverage of BPLC. An alternative approach in [63], framework, and simulations are made to get the capacity of the available TVWS by considering the TV viewership as the primary users. The authors developed a micro and macro model based on viewership analytics and provide a minimum increase of 3.8 in spectrum availability. For the indoor localization where GPS performs poorly, TVWS is

proposed to be used as an alternative. However, determining the whitespace indoors poses another challenge. In [64], the authors proposed a White-space Indoor Spectrum EnhanceR (WISER) system that accurately identifies 30-50% indoor white spaces. Additionally, A prototype is developed in [65] also for indoor localization of TVWS using the Alternating Direction Method of Multipliers (ADMM). Estimating the channel state information, the authors in [66] utilized Linear Minimum Mean Square Error (LMMSE) and Orthogonal Matching Pursuit (OMP) for realistic channel state information where LMMSE attains the 1-2dB better performance than OMP.

Maritime vehicular communication also requires a long-range capable system. Measurements in [67], the Nautical Highway for maritime vehicular communication using the cumulative distribution of receive power and maximum contiguous bandwidth, showed the number of available TVWS channels. Recently, a survey of applications of TVWS was presented in [68] that discussed the applications of TVWS such as broadband wireless access, femtocell networks, cellular-Wireless Local Area Network (WLAN), smart-grid network, and indoor localization. To achieve the applications, networking in TVWS is also considered, where a survey of networking techniques in the TVWS is investigated in [69]. Due to the stringent demands of standards such as 5G, different approaches are also considered where TVWS can be used as an alternative link. In [70], a proposed scheme uses TVWS as the link to enable 5G using High Altitude Platforms (HAP) that provide services to rural areas. This scheme can potentially reduce infrastructure costs and improve mobility in providing mobile services. Lastly, a systematic approach of the GLDB and the spectrum sensing approach is reported in [71], where several factors may affect the potency of this approach.

Table 8 summarizes the discussions mentioned above where different approaches and simulations are employed to improve TVWS, which has numerous potential for augmenting wireless systems. Also, the table shows techniques which, if implemented, leads to different benefits to existing systems. Complete list of abbreviations is shown in *Appendix I*.

4. Conclusions

Although having pilot tests and implementations in different countries worldwide, an internationally accepted standard and regulation of TVWS technology have not yet been published. At the time of writing this paper, among the countries of interest,

only Singapore, the United States, and the United Kingdom have a defined set of regulations for the use of TVWS and WSDs in their respective countries. Japan, continuously developing TVWS technology, has yet to establish a specific regulation. The same can be said about the Philippines as well.

One thing in common about the implementations done by the different countries in this work is their spectrum identification method. The adoption of WSDB for this purpose has proven it to be the most efficient way for WSDs to know the operation parameters they should follow. The WSDs implemented by each country are also similar to each other, having master and slave devices. In this aspect, WSDs in Singapore and the US are identical, having adopted a Fixed, Mode II, and Mode I classification for their devices. Japan and the UK are also similar, both implementing the Type A and Type B classifications for their WSDs. Another classification for WSDs exists in the UK, based on their ACLR. The Philippines, however, having no established regulation for WSDs, adopts 802.22 standards for the classification of WSDs: the base station and the CPEs.

The frequency range and the bandwidth used for TVWS vary, depending on each country's broadcasting regulation. It also depends on their policies on the allocation of the radio spectrum. A unique attribute for the US not present in the other implementations exists, however. Besides the frequency ranges available for both fixed and portable devices, some channels are only available for the use of portable devices.

For the transmission power, similarities again arise in Singapore and the US's implementations, both having the same power limits on their WSDs. Power limits in the UK depend on both the class of the device and its channel of operation.

Singapore, the US, and the UK implement various safety standards, with no two countries implementing the same standard. However, Japan adopts the US and the UK standards, with an additional standard for WSDB access. We can highlight the differences in the implementation of TVWS between the UK and the US. Even though both regulatory bodies utilize WSDB, Ofcom's database provides the necessary operational parameters such as EIRP to its WSDs throughout their operation. In contrast, the FCC's operational parameters are already defined in the WSDB, and therefore no further computation is

needed. In this case, the WSD provides its operating parameters to the WSDB, so this would mean that the WSD should maintain these parameters throughout its operation. Another significant difference between the implementations of Ofcom and the FCC is the determination of the contour area. Ofcom utilized geographic pixels computed and processed by the WSDB, while FCC uses the F (50,50) and F (90,50) for mapping.

Recent trials, simulations, and techniques, each with different use cases reported in the literature, are surveyed in this paper. These trials show that TVWS could be a promising solution along with challenges that need to be addressed. The implementation complexity is a massive challenge in deploying TVWS, as seen in the literature, due to the spatial and temporal constraints. Nevertheless, the reported literature on the trials shows approaches and methods to minimize these constraints and help improve the implementation of this technology.

TVWS technology has yet to see widespread implementation, being still in the testing phases for some countries. Most countries are transitioning from analog to digital broadcast, freeing up a large amount of the spectrum. With having more unused TV frequencies in the TV bands, TVWS could be more utilized. As an emerging technology, having defined regulations for the use of TVWS would assure investors of the stability and the future of the technology, as this technology could significantly contribute to societal improvements. Finally, this paper extends a survey and comparisons of regulations, WSD, commercialization, trials, and accelerate the development, international regulations, and deployment of TVWS.

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Conflicts of interest

The authors have no conflicts of interest to declare.

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Appendix I

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Information and
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